Estate Regeneration Programme Community Consultations at Weston Parade, 24-26 January 2013



Introduction

Following submission of design proposals for the Western Parade shopping area, Paul Grover (PGUC) was engaged to follow up the community consultation carried out in May/June 2011. At that time the community were canvassed as to their opinions about the shopping parade and the immediate area around it (see appendix A). The results of this initial consultation were analysed by SCC officers prior to a development brief being prepared.

The community consultation was carried out over three events between 24 and 26 January 2013, at Weston Court Community Room and at the library in Weston Parade. As before, people living locally had been contacted by letter and a leaflet and this meant that there was a good turnout, especially on the evening of Thursday 24 and morning of Friday 25 January. The final morning at the Weston Centre on the Saturday morning saw fewer people, which was perhaps understandable as it was the weekend. In total, over the three days, around 60 people came to view the developer's ideas for the redevelopment.

Process

SCC had prepared two A1 sized boards from the developer's submission, the first detailing the site plan and general arrangement of new provision along with 3d views of the apartment block facing onto Weston Lane. The second focussed on 3d views of the proposed houses on Wallace Road, the home-zone, and the area fronting the community park.

People attending the consultation events were invited to view the drawings and PGUC and SCC staff were on hand to explain them if people had difficulties in understanding (often the case with architectural plans).

General Summary

Overall (especially with regard to the housing), the response was highly positive. Of 58 questionnaire's filled out 41 (71%) agreed that the scheme displayed would enhance the area and help create a decent neighbourhood. Of the remaining respondents only 6 (10%) disagreed and 11 (19%) were either unsure or expressed no view.

One of the most expressed views was that the housing looked modern and fresh, with clean lines. The houses were especially popular and whilst the apartments were less overwhelmingly supported, it was generally understood that different tenures and accommodation choice was understandable. One point worth making is that whilst it is understandable that this was a sketch scheme and subject to development and changes, there was great difficulty for people (even

those with architectural training) to understand how the level changes will work in the new development. This was easier to explain on the Wallace Road frontage, much harder on the Weston Lane elevation. A couple of sections through the site from Weston Lane to Kingsclere Avenue would have aided better understanding by the community, surely the purpose of the exercise. There were a number of concerns that the provision of affordable housing units had been halved from its current provision. Explanation about the viability of the scheme being predicated on a greater number of private houses for sale was generally met with resigned understanding.

If the majority of respondents were positive about the type and layout of the housing, there was a little more equivocation concerning community space provision and open space layout. The main points here concerned the amount of space that will be made available to community uses and despite the inclusion of a community library (unanimously supported) in a space twice the size it currently occupies, it was felt by some that this would not be enough space for other current community activities taking place on the site to continue. This issue needs to be developed and discussed in more detail. These 'soft' social benefits to the area, often informal or surviving precariously are part of a delicate societal eco-system: their loss might not be noticed at first but they act as social adhesive – it would be foolhardy to create a situation where they were unable to continue, especially in an economic climate where further LA budget cuts seem almost inevitable. Moreover, it is not just a question of moving their base as many of these offers are taken up precisely because they are 'local', developing respect and trust that it is easy to lose should they move elsewhere.

A few people felt there was a need for more shops in the new development. The reasoning behind the reduction in the number of shops might therefore need to be reasserted. At the initial consultation carried out in June 2011 it was obvious that the parade (or any redeveloped shopping area in the location) would not be able to support more than a few shop units. It is understandable that some people might look back with 'rose-tinted glasses' to a time when small shops were the norm, where people did their shopping on a daily basis, and did it in local shopping parades. But one of the key reasons why Weston Parade has suffered the way it has in recent times is due to the changes in national shopping trends - larger supermarkets have changed the economic viability of small parades almost completely. Despite the fact that in a place with Weston's demographic one would expect greater reliance on local shops, the hard fact is that it would be almost impossible to fill a larger number of shop units and the current situation would be likely to recur. This notwithstanding, a common concern (again perhaps representative of the local demographic) was that there would be a long period when the convenience store and post office would be closed. The current situation seems to be that SCC and the Co-op are investigating the possibility of providing a continued service during construction. It should be impressed on all concerned with the project that this is a real issue of concern for local people.

Whilst almost certainly an issue with the accuracy of site plan drawing, there were many people who picked up upon the traffic conditions onto Weston Lane. More specifically the area identified for the loading bay in front of the proposed convenience store seemed to conflict with the street crossing currently in this position. More clarity here would have been very helpful and would have prevented many (quite understandable) concerns.

Finally, and although there seem to be policy reasons lying behind the decisions taken, the community park was questioned by a number of people concerned that this would act as a magnet for anti-social behaviour. One of the key concerns identified during the first consultation in June 2011 was the amount of anti-social behaviour occurring in the immediate area. From a purely 'urban design' standpoint the utility and amenity of the community park would benefit from further thought, if necessary asking questions of a city-wide open space policy that might not be sophisticated enough to prevent negative impact in areas such as this. If policy is 'driving design' rather than vice versa, this should be made very clear.

Indicative Responses (from questionnaires)

Housing Provision

- It will bring a brighter and fresh appearance to the area
- The area needs change as it is getting very untidy
- Concern about overlooking from apartments facing Wallace Road onto registered nursery at rear of 82 Weston lane (Rosegarth day Nursery)
- Tis project is not just about future residents. It's also about the current residents of Weston who have reason for wanting something that makes a difference to the whole community
- Large amount of private housing as opposed to affordable/rented houses
- The level of affordable housing for residents of Weston the most deprived estate in Southampton – has been halved, with only 32 units being provided compared to what was currently available before the flats were cleared.

Convenience store/Shops

- Post office in Co-op reduce amount of food on offer and increase queues.
- Fear of monopoly by Co-Op in the area will lead to increased prices
- The ATM in Co-Op really important
- Want post office, fish and chips/Chinese, decent convenience store, library
- Concern over hot food outlet as this often encourages late night anti-social behaviour and mess
- Nice to have a proper bakery
- Could the 'spare shop' become a launderette?
- More shop units to give greater choice
- Continuous provision of post office during re-development
- Concern than Archery Road site is difficult for some people to access could provision of post office/convenience store be made in a mobile unit?

Community Space

- Reduction in community space by 50%?
- Need a community places for groups which help Weston
- Concern too much emphasis on youth for community space rather than more amenities for adults/ older people
- Nowhere/nothing for kids will continue to hang around causing trouble

• Provision elsewhere locally for projects not suitable for planned library/community space – i.e. Dad's breakfast club

Parking

- Not enough parking spaces
- Decent parking spaces for shops
- Needs enough parking spaces to prevent overspill on to surrounding areas
- Parking provision outside 24-32 Kingsclere? Could SCC confirm arrangements with residents (possible parking permits?)

Traffic

- Zebra crossing location
- Replace zebra crossing with pelican crossing safer
- Possible pedestrian crossing over Wallace Road at junction with Weston Lane?
- Loading/unloading
- Where is the bus stop going?
- Possibility of a route out onto Kingsclere Avenue from proposed Co-op to reduce flow going out onto Weston Lane?
- Noise/dust during demolition will this be kept to a minimum and at reasonable hours during the day?
- Traffic calming on Kingsclere Avenue?

Open Spaces

- Can the large wheelie bins be hidden away better?
- Mayfield Park needs to be re-developed too
- Concern about the open space (community park) being tucked away and a magnet for anti-social behaviour.
- Despite policy on open space provision need to challenge this as benefits of redevelopment (removing much of the problem areas) are in danger of being undermined
- Electricity sub-station is an eyesore can something be done about this?



Estate Regeneration Programme Community Consultations at Weston Parade May/June 2011 Solent Centre for Architecture + Design



Introduction

In May 2011 The Solent Centre for Architecture + Design was engaged to run a public consultation process with residents of Weston in Southampton to gauge opinions of the proposed redevelopment of the area which has been chosen because it is regarded as having come to the end of its useful life. The area to be considered was the Weston Parade (shops with flats over, and included Somborne House and Ashton House.

Prior to SCA+D's engagement Southampton City Council sent all residents and shop-keepers to be directly affected notice of its intention to consult with them about possible regeneration in the area which suffers from poor design and layout and with a retail and related content which is unlikely to be economically viable in the longer term.

SCA+D's brief was to consult with both residents and users of the area and to feed the information, concerns, and ambitions from this into a development brief to be prepared following Cabinet's meeting in July 2011. This work follows the successful programme of consultation run by SCA+D at Hinkler Parade in Thornhill and subsequently at four other areas: Exford Parade, Cumbrian Way, Meggeson Avenue and Laxton Close.

Consultation Process

SCA+D have experience in running consultation programmes like this with tenants and residents and have developed a process that centres on two public events: a Design Festival to encourage people to focus on what the current issues in the area are, and follow-up meeting whereby SCA+D report back to people what conclusions they had drawn from the Design Festival and to check whether these conclusions were shared by residents. There is a danger when engaging in community consultations that professionals take away erroneous assumptions from people's comments – the follow-up meeting gives people a chance to check what has been reported on their behalf. The wider population of the area were informed that the consultation was taking place and prior to the Design Festival flyers were sent to stakeholders inviting them to the events. Posters and flyers advertising the events were also produced and displayed in prominent local community locations.



A questionnaire was also given to stakeholders asking a number of questions centred on the nature of their use of the shopping parade and housing, the importance they attached to certain issues, the ranking importance they gave to the individual shopping units and their general feelings about how the area could be improved in the future.

	Weston Shopping Parade questionnaire for residents and shoppers
. It would be useful to know where you live so we can separate out comments according to where people live when we report back to the councillors in July 2011 //hat is your postcode?	This questionnaire will help us get an idea of the facilities that are importat to you. We will use your feedback when the proposals are discussed furthe to make sure that your needs are considered. Thank you for taking the time to complete it. 1. On average how often do you visit Weston Shopping Parade? (Please tick the relevant box) Every day 2-3 times a week Once a week Once a month Hardly ever Never (Go to Q6) 2. If you use Weston Shopping Parade, how do you travel there? (Please tick the relevant box(es)) Walk Bus Car Cycle Other please state

Design Festivals

Weston Surestart 1st June, 5.00-8.00pm Weston Parade 4th June, 10.00am-1.00pm

The Design Festivals were held in a two locations at different times in the week in order to allow people with varying work/life arrangements to attend at least one event. On 1st June this was at the Weston Surestart building on a weekday evening; on Saturday 4th June in a gazebo tent on the parade itself.

SCA+D arranged the events to centre around a large Ordnance Survey plan of the area. On 'walls' surrounding this were placed large sheets of paper with the following titles:

Housing Mix and Type
Local Amenities
Public Space and Green Space
Transport Parking and Access
Crime and Anti-Social Behaviour

Each subject had a colour code that related to coloured 'post-it' notes. Participants were encouraged to fill in the post-it notes with their thoughts on the particular subjects and then to place their comments on the map where they felt it was geographically located. People were not restricted in terms of the number of comments they had or the subject matter of their comments. Throughout the event, when the map became congested, the comments were re-pasted onto the sheets on the surrounding walls.





SCA+D, Southampton City Council and other volunteers engaged participants in discussions using the map as a means to encourage both specificity and clarity. People came and went throughout each event and it was noticeable that the nature of those using the area on the Saturday changed as the morning progressed. The event at the Surestart building suffered perhaps by being located off-site and whilst only a handful of people came to this, this was more than compensated for by the number of people attending the event held at the Parade itself on the Saturday. People were very animated in their views – in almost all cases agreeing that the site needed to be re-developed whilst retaining shopping and other amenities in the future.

In all, 158 people filled in a questionnaire or engaged in conversations with the event staff. There was consistency in people's comments and in particular concern that whilst people unanimously agreed that the current environment was indeed very poor, that the amenities were well used and needed to be replaced rather than removed.

Feed-Back Meeting

There is always a danger with consultation events that the comments people make are either misconstrued or taken out of context. It is therefore best practice to hold a feedback session whereby one can test whether the conclusions made are agreed with participants. Unlike our previous engagements where we have held the feedback session before reporting back to the Council, the timetable has meant that this will be held after the report has been submitted. This notwithstanding, SCA+D plan a feedback session at the Weston Parade later in June or early July 2011. In this way we feel that as many stakeholders as possible will be given the opportunity to express their views about the redevelopment plans.

For the feedback session SCA+D will prepare a powerpoint presentation focussing on each of the five subject areas and will ask whether the priorities they had drawn from the participant's comments are correct.

Participant Priorities

Below are listed the priorities of those stakeholders who participated in the consultation process.

Housing Mix and Type

There was general consensus that the Weston shopping parade and surrounding buildings had become an eyesore and were felt to be beyond 'saving' through refurbishment.

Rear deck access to the maisonettes above the shops was considered especially unsatisfactory. There were numerous accounts of anti-social behaviour occurring behind the shops, on the walls to the housing and, since the collapse of a walkway last year, a real sense of fear that these could fall down and cause injury.

People living above the shops and in Somborne House reported clear problems with damp and of the poor condition of the building fabric.

Those people who were aware of it, thought that something along the lines of the re-development at Hinkler Parade might work well here, especially an emphasis on creating more traditional street layout.

The large areas of publicly accessible space in front of and behind the shops were felt to encourage loitering and the anti-social behaviour that comes with this, especially in the evenings. Their removal (again along the lines of Hinkler Parade) was felt would offer a better environment.

People understood that any redevelopment would need to include a mixture of houses and flats in order to make a scheme economically viable.

Most people felt that the wider Weston area was a good place to live and that the current status of the shopping parade seriously let the area down. Re-developed sensitively the area would receive a great boost.



Local Amenities

People agreed that the parade had more shops than could now be expected to be supported. People were happy for a new development to retain far fewer units (3-4) as this would solve the problem of the area looking derelict for most of the time when only a few of the shops are open.

The provision of a convenience store, post-office and a fast food outlet were most popular, followed by the desire for the library to stay and some provision for young people.

Many people felt that the Cooperative was expensive and hoped that a cheaper, though no less comprehensive convenience store would be provided.

The pet shop was also cited by many people as being desirable in any redevelopment



Some people spoke of the lack of youth club provision in the area and suggested a community hub/youth centre to be included in the area, though not so as to create problems of anti-social behaviour.

Transport, Parking and Access

People felt that pathways need to be properly maintained and repaired and that lighting should be improved to increase a sense of security at night.



Parking was felt to be a real issue in Weston (especially by people who currently use the surgery).

The corner of Wallace Road is very tight and felt to be dangerous. It would be good if the re-development could address this issue.

The large open space in front of the shops was felt by many to be redundant and a magnet for anti-social behaviour. Many felt that in a re-development it should be reduced substantially (with just enough space in front of new shops for a few benches and for people, especially the elderly who walk there, to spend a little time).



The electricity sub-station was felt by some to be an eyesore and should be moved if possible.

Public Space and Green Space

In the evening and after the shops are shut there are problems with people loitering in the area in front of the shops, often drinking alcohol – it feels threatening to many and puts people off walking through the area.

Some people expressed the wish to have some form of green space built in to a new development scheme, but there was an understanding that the emphasis should be on housing. Connections to Mayfield Park could be improved to give access to this large, local green space.



Crime and Anti-social Behaviour

People felt the area was threatening in the evenings (especially in front of the shops and around the garages).

Because there are no 'eyes on the street' to the rear of the shops, there are frequent cases of mischief and anti-social behaviour occurring here, especially around the garages and the rear walk-up decks to the housing.



The derelict nature of the site was felt to be a major cause for further anti-social behaviour. The area has become a place where young people 'hang out' and naturally mischief takes place (broken bottles, windows and graffiti).

Some people thought there should be more weekend patrols in the area.

Key Findings

It was clear from our consultations that there is overwhelming support in principle for the redevelopment Weston Shopping Parade and the surrounding buildings. Everyone, it would seem, agrees that the current situation does a major disservice to the wider area, bringing down an otherwise good place to live. Furthermore the inability of the parade to be economically viable in its current form has led to its derelict-looking condition to compound the problem.

The main points can be summarised as follows:

- The existing number of shop units does not reflect modern shopping patterns and the redevelopment of the area should be made up of many fewer units (3-4).
- The most popular amenities to be included in a re-development are a convenience store, post office and fast food outlet (followed by the library, pet shop, youth provision and possibly a hairdresser).
- Whilst flats were acceptable to people as part of the mix these should attempt to reflect the wider area which is predominantly 'suburban' in feel with a more traditional network of streets.
- Housing units should not be accessed via decks and should have front doors opening onto the street. Those who knew it thought Hinkler Parade was a good model to follow.
- Parking was considered to be one of the overriding issues that would need to be addressed by the re-development of the site.
- Some form of youth provision in the area was seen to be desirable.
- Better lighting and maintenance of shared areas was seen as a priority for many to engender a sense of security and to counter a 'fear' of crime and anti-social behaviour that can be just as corrosive as actual cases.
- The large areas of publicly accessible space were seen to be counterproductive in trying to improve the image of the area.